TOURISM, DEVELOPMENT & CULTURE COMMITTEE

Agenda Item 11

Brighton & Hove City Council

Subject: Sports Facilities Contract

Date of Meeting: 20th June 2019

Report of: Executive Director, Economy, Environment &

Culture

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Ward(s) affected: All

FOR GENERAL RELEASE

1. PURPOSE OF REPORT AND POLICY CONTEXT

- 1.1 The portfolio of seven indoor sports facilities (including three swimming pools) and four paddling pools within the council's Sports Facilities Contract are managed on behalf of the council by Freedom Leisure (a not for profit leisure trust).
- 1.2 The current ten year contract expires on the 31st March 2021, although there is an option to extend the contract for up to five years. This existing contract provided a much improved financial position for the council, compared with the previous contract. However, Freedom Leisure have not been able to achieve their predicted financial targets during the course of the current contract. Consequently it is likely there would be a financial pressure on the council if the existing arrangements were continued.
- 1.3 This report sets out the proposed review to be undertaken of the options for the future operation of the facilities. To help inform this review, the condition and lifecycle costs of the existing ageing facilities need to be identified. This will enable an investment plan to be developed to prioritise the capital investment required to improve the facilities and increase participation.

2. RECOMMENDATIONS:

That Committee:

- 2.1 Approves the development of a Sports Facilities Investment Plan for the council's indoor sports facilities within the Sports Facilities Contract.
- 2.2 Approves the development of an Options Appraisal informed by the Sports Facilities Investment Plan of the potential delivery models for the future management of the council's indoor sports facilities.
- 2.3 Notes that a further report on the Sports Facilities Investment Plan and the Options Appraisal will be brought back to a future meeting of the Committee.

3. CONTEXT/ BACKGROUND INFORMATION

- 3.1 The 2019 -2030 Brighton and Hove Health and Wellbeing Strategy sets out the vision for improving the health and wellbeing of local people and reducing health inequalities. The high level outcomes are start, live, age and die well. Local neighbourhoods and city facilities (including indoor sports facilities) are important to achieving and contributing to those outcomes through sport, exercise and physical activity especially in the first three of the key life stages: Starting Well, Living Well, and Ageing Well.
- 3.2 The facilities within the current Sports Facilities Contract are:
 - King Alfred Leisure Centre (including Kingsway Multiplay)
 - Moulsecoomb Community Leisure Centre
 - Portslade Sports Centre
 - Prince Regent Swimming Complex (including the Old Slipper Baths)
 - Stanley Deason Leisure Centre
 - St Luke's Community Swimming Pool
 - Withdean Sports Complex
 - Paddling Pools (Saunders Park, The Level Water Feature, Kings Road and Hove Lagoon)
- 3.3 The council's Indoor Sports Facilities Plan (2012-2022) highlighted how other local authorities have continued to develop sports facilities over the last 20 years. For example, major new sports facilities have been provided in Horsham (Pavilions in the Park, The Bridge), Worthing (Splashpoint), Burgess Hill (The Triangle) and Crawley (K2). Brighton & Hove has (with the exception of the extension of the Withdean Sports Complex) not undertaken any major new developments for many years.
- 3.4 Positive progress has been made in the delivery of a number of successful smaller site improvements in the city. These include the King Alfred gym and wet changing rooms, Stanley Deason Leisure Centre 3G all weather pitch, St Luke's wet changing rooms and roof renovation, and Withdean Sport Centre track replacement. However, the delivery of a new, large multipurpose facility remains a priority. This is necessary to ensure the provision in Brighton and Hove is comparable with neighbouring authorities and meets the needs and expectations of residents. It is proposed that such a facility will be delivered by the new King Alfred Leisure Centre. However, even if a new King Alfred is achieved, there will still be a need to improve the portfolio of other sports facilities that are included within the Sports Facilities Contract.
- 3.5 The most recent new sports centre within the Sports Facilities Contract is Moulsecoomb Community Leisure Centre which opened in January 1991. St Luke's Community Swimming Pool is over 115 years old and the original part of

the King Alfred Leisure Centre opened in 1938. As a consequence it is important that full condition surveys are undertaken of the facilities to understand the expected lifespan and lifecycle costs of each facility. This would enable an investment plan to be developed which will give the priorities for investment across the portfolio. Furthermore, the investment plan would enable a considered view to be taken on the future of the facilities as a whole.

- 3.6 Upon completion of a Sports Facilities Investment Plan an options appraisal will be undertaken of the potential delivery models for the future operation of the facilities. A further report will then be presented to the committee for members to consider the options and associated implications.
- 3.7 A summary of the proposed programme to be undertaken is as follows:
 - Conduct full condition surveys of the sports facilities
 - Complete lifecycle cost analysis of the sports facilities
 - Develop a Sports Facilities Investment Plan
 - Produce an options appraisal of the future sports facilities delivery models
 - Present to committee a report on the outcome of the above
- 3.8 The leisure specific nature of the condition surveys, lifecycle cost analysis and options appraisal will require specialist support which will be funded by an allocation from the council's Corporate Modernisation Delivery Board.

4. ANALYSIS & CONSIDERATION OF ANY ALTERNATIVE OPTIONS

- 4.1 The development of an investment plan for the facilities within the Sports Facilities Contract is intended to inform the options appraisal of the future delivery for those facilities. The options will be included in a future report to the Committee.
- 4.2 Depending upon the outcome of the Sports Facilities Investment Plan and Options Appraisal of future delivery models, together with greater certainty on the likelihood of the King Alfred Redevelopment Project taking place, it may be necessary to consider an extension of the existing Sports Facilities Contract.

5. COMMUNITY ENGAGEMENT & CONSULTATION

5.1 Community engagement was undertaken to inform the existing Sports Facilities Plan.

6. CONCLUSION

6.1 The age and condition of the portfolio of facilities within the Sports Facilities Contract requires the development of a Sports Facilities Investment Plan to inform the future management of the facilities.

7. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

7.1 The recommended development of a Sports Facilities Investment Plan and undertaking of an Options Appraisal will be funded from an agreed £0.190m allocation from the Modernisation Fund towards sports facilities modernisation as approved by the council's Corporate Modernisation Delivery Board. The financial implications associated to the outcomes from the Investment Plan and Options Appraisal including any required investment and revenue budget implications, will be considered and reported back to a future meeting of the committee.

Finance Officer Consulted: Steven Bedford Date: 23/05/19

Legal Implications:

7.2 There are no specific legal implications arising from this report. The options appraisal should cover the legal implications which will apply to each option and these will be reported back to a future meeting of the committee.

Lawyer Consulted: Isabella Sidoli Date: 22/05/19

Equalities Implications:

7.3 A requirement of the existing Sports Facilities Contract is the management of the sports centres to attract as diverse a range of users as possible. Good quality accessible facilities that meet the needs of the local community improve the levels of participation and provide further opportunities to increase the diversity of the users.

Sustainability Implications:

7.4 Investment has taken place in the sports facilities in recent years to improve sustainability and in particular reduce energy consumption. However, the age of the facilities make the identification of lifecycle costs and the development of an investment plan important to the understanding of the sustainability implications of the facilities.

Any Other Significant Implications:

Risk and Opportunity Management Implications:

- 7.5 The proposed programme is intended to reduce the risk in the future operation of the facilities in the Sports Facilities Contract. As indicated in 1.2 the current contract is not achieving financial targets and therefore delivery options need to be considered to try and reduce that financial risk.

 Public Health Implications:
- 7.6 Sports facilities provide an important setting for participation in sport and physical activity opportunities with the subsequent benefit to physical and mental health and wellbeing for users. A range of good quality facilities across the city is

important to ensuring access to these opportunities for residents at affordable prices.

SUPPORTING DOCUMENTATION

Appendices:

1. None

Documents in Members' Rooms

1. None

Background Documents

- 1. Indoor Sports Facilities Plan (2012-2022)
- 2. Health and Wellbeing Strategy (2019-2030)